

TRANSPORT SCOTLAND (Agency of the Scottish Executive)
TRUNK ROAD NETWORK MANAGEMENT (Bridges)
TS INTERIM AMENDMENT No 25 - ASSESSMENT AND UPGRADING OF EXISTING VEHICLE PARAPETS

SUMMARY

This Interim Amendment:

- Supersedes BA 37/92, "Priority Ranking of Existing Parapets"
- Introduces ALARP based risk ranking tools for existing parapets
- Supplements and partially supersedes TD 19/06, "Requirement for Road Restraint Systems"
- Provides advice on assessment of parapet and safety barrier supporting members on bridges and retaining walls
- Provides advice on substandard parapet connections and transitions



TRANSPORT SCOTLAND INTERIM AMENDMENT No. 25 ASSESSMENT AND UPGRADING OF EXISTING VEHICLE PARAPETS

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TRANSPORT SCOTLAND INTERIM AMENDMENT No. 25

ASSESSMENT AND UPGRADING OF EXISTING VEHICLE PARAPETS

1. Introduction

- **1.1** This Transport Scotland Interim Amendment (TS IA) improves previous assessment and upgrading guidance by providing advice in the following areas:
 - The use of DfT¹⁷ and TRL¹⁸ incursion risk ranking tools to provide criteria for identifying sites requiring upgrading with very-high containment (H4a) road restraint systems.
 - Amendments to BA 37/92, "Priority Ranking of Existing Parapets", to be consistent with the IRRRS, Interim Requirements for Road Restraint Systems (now superseded by TD 19/06), and the incursion risk ranking tools, to enable a consistent risk assessment approach.
- **1.2** This TS IA revises the previous advice to be consistent with the risk-theory based approach of TD 19/06, "Requirement for Road Restraint Systems", whilst enabling cost and programme related benefits, and reduced congestion. Additional and expanded advice is provided in the following areas:
 - Guidance which supplements and partially supersedes TD 19/06.
 - Incursion risk ranking tools for road over rail and road over road are presented in a single document and includes advice for single carriageway road over road risks.
 - The introduction of ALARP based risk ranking tools, which supersede the BA 37/92 priority ranking framework.
 - Assessment of parapet supporting members and safety barrier supporting members on bridges and retaining walls.
 - Assessment of obsolete/substandard parapet connections and transitions.
 - Identification and assessment of substandard BACO parapets.
 - A consistent risk based approach, using incursion and ALARP based risk ranking tools, and the TD 19/06 Road Restraint Risk Assessment Process (RRRAP), to enable realistic risk levels to be ascertained together with associated upgrading advice.
- **1.3** This TS IA does not cover risks associated with bridges/structures over or adjacent to high risk facilities (e.g. schools, chemical plants) or risks associated with on-deck vehicle collision with main structural members of bridges (e.g., half-through girders). The TS Unit Bridge Managers (TS UBMs) should be consulted for advice on assessing these types of risks.

2. Scope

This TS IA should be used for all proposals to assess or upgrade existing parapets or parapet connections, on Agency-owned structures. It is similarly applicable where carriageway widening or realignment proposals increase the likelihood of vehicle collision with existing parapets. This document should be read in conjunction with TD 19/06, which is supplemented and partially supplemented by this advice. This TS IA is also applicable for maintenance works or carriageway widening/realignment works.



3. Implementation

This TS IA should be used on all schemes, except for those already under construction or those currently being prepared where there would be significant additional cost or delay caused by its use. Refer to TD 19/06 clauses 1.41 to 1.44 for the terminology, definitions and abbreviations relevant to this TS IA.

4. ALARP Based Risk Assessment Framework

- **4.1** The risk assessment approach adopted in this TS IA is consistent with the risk-theory based approach adopted in TD 19/06.
- 4.2 TD 19/06 and this TS IA adopt the ALARP principle in assessing tolerability of risk levels. ALARP (As Low as Reasonably Practicable) originated in the nuclear industry as a method for ranking and prioritising responses to risks. The Health and Safety at Work etc Act 1974 recognises the ALARP principle in addressing risk. There is a level of risk considered "intolerable" to individuals and society, and similarly a level of risk considered "broadly acceptable". If the risk falls in the "tolerable region" between these two levels, then the Act requires that the risk be reduced to a level which is "as low as reasonably practicable" provided that the cost or effort required to reduce the risk is not grossly disproportionate to the benefits (the ALARP principle). The principle is illustrated diagrammatically in Fig. 2.1 of TD 19/06, reproduced here as Fig. 4.1.

Figure 4.1 The ALARP Principle Increasing Individual risk and societal Concern Risk cannot be justified save in Unacceptable region extraordinary circumstances. For risk in this region, every effort must be made to introduce control measures to drive residual risk towards 'broadly acceptable'. The residual risk is Tolerable region tolerable only if further risk reduction is impracticable or requires action that is grossly disproportionate in time, trouble and resources to the reduction in risk achieved. Level of risk regarded as acceptable and further effort to reduce risk is not likely to be required as resources Broadly acceptable region to reduce risk would be grossly disproportionate to the risk reduction achieved.

- **4.3** Existing parapets assessed to be within the "broadly-acceptable region", or those which satisfy the ALARP principle, are considered acceptable and do not require upgrading.
- **4.4** Where parapets are upgraded, the risk should either be reduced to "broadly-acceptable", or satisfy the ALARP principle. In both these cases, departures from standards are not required. (Partially supersedes clauses 1.40 and 4.10 of TD 19/06)
- **4.5** Use of the ALARP based risk ranking tools (given in Appendix A) and incursion risk ranking tools (given in Appendix B) ensure that the risks associated with existing parapet sites are managed in accordance with the ALARP principle, utilising the RRRAP only where the risks associated with existing parapets cannot be demonstrated to be "as low as



reasonably practicable". This approach also enables relative risk levels to be established, together with suitable mitigation measures, as shown in Table 4.1. (Partially supersedes clauses 4.9 and 4.10 of TD 19/06)

4.6 Where use of the RRRAP identifies the need for a higher level of containment than N2 on an existing structure, it is essential for the cost-related default values to be overwritten, to reflect the fact that the additional costs associated with providing a higher level of containment are usually far more than they would be for a new structure. Moreover, where the RRRAP identifies the need for Very High Containment Level (H4a) on an existing site, this must only be provided after consultation with the responsible authorities and subject to prior approval of the Technical Approval Authority. (Partially supersedes clauses 2.34 and 4.9 of TD 19/06)

Table 4.1 Risk Levels, ALARP and Risk Mitigation

Risk Level	Relative Risk (ALARP)	Risk Mitigation
High	ALARP requires H4a upgrade	Upgrade to H4a
Medium ¹	ALARP requires H1/H2 upgrade	Upgrade to H1/H2
Low ¹	ALARP requires N1/N2 ² upgrade	Upgrade to N1/N2 ²
Very Low	Existing parapet is ALARP	Monitor Risk ³
Negligible	Existing risk is "broadly acceptable"	Do Nothing

Notes:

- 1. Existing parapets with remnant capacities less than the required pedestrian level of containment should be considered as high risk, requiring upgrading to appropriate containment levels determined by ALARP.
- 2. N1 or N2 dependent on TD 19/06 minimum design containment requirements.
- 3. No mitigation is required but the risk should be monitored against ALARP.
- 4.7 Where schemes are "notifiable" under the CDM regulations, the results of ALARP based risk assessments carried out in the design of parapet upgrading works should be included as part of the Health and Safety documentation required under the CDM Regulations. For tendered schemes this will be prior to invitation to tender; for Design and Build (D&B) or Design Build Finance Operate (DBFO) schemes, prior to commencement of construction; and for term maintenance and framework contracts, prior to issue of the Order to the Operating Company. (Partially supersedes clauses 1.25 and 1.29 of TD 19/06)

5. Risk Assessment of Existing Parapet Sites

- **5.1** The ALARP based risk assessment process is illustrated by the flowcharts in figures 5.1 and 5.2 for bridges over roads and bridges over railways respectively. Note that the road-over-road incursion tools do not apply when the two-way AADT on the upper or lower road is less than 25000.
- **5.2** The flowcharts should also be used for retaining walls supporting roads. However, the incursion risk ranking tools only apply when it is considered possible for a parapet penetrating vehicle (or associated debris) to foul the lower route (railway or road). In these exceptional circumstances, the incursion risk ranking tools for bridges given in Appendix B should be used.



- 5.3 The flowcharts should also be used for bridges over, and retaining walls adjacent to, rivers, canals and NMU/agricultural access routes. However, the incursion risk ranking tools do not apply. Where it is considered that there is a very high risk to pedestrians, TS UBMs should be consulted for advice in assessing this type of risk.
- 5.4 To use the risk process flowcharts, the following parameters need to be defined:

R_{ALARP}	ALARP based risk ranking score. (Ref. Appendix A, sections A2 or A4)
R _{INC}	Incursion risk ranking score for the highest scoring corner.
	(Ref. Appendix B)
R_{CONT}	Remnant capacity of the parapet (expressed as a proportion of the
	required capacity, C _{REQ}). Refer to section 6 for guidance.
C_{ALL}	Allowable capacity of the parapet as defined in equation 5.1.
	(expressed as a proportion of the required capacity, C _{REQ}).
C_{MIN}	Minimum capacity of the parapet as defined in equations 5.2 and 5.3.
	(expressed as a proportion of N2 containment, or N1 containment)
C_REQ	Required capacity of the parapet as defined in table 5.1. (expressed as

a proportion of N2 containment)

 $C_{ALL} = 0.67 \cdot C_{REQ}$... (Equation 5.1)

For non-rail bridges/structures,

 $C_{MIN} = 0.15 \cdot N2 \text{ (or } 0.30 \cdot N1)$... (Equation 5.2)

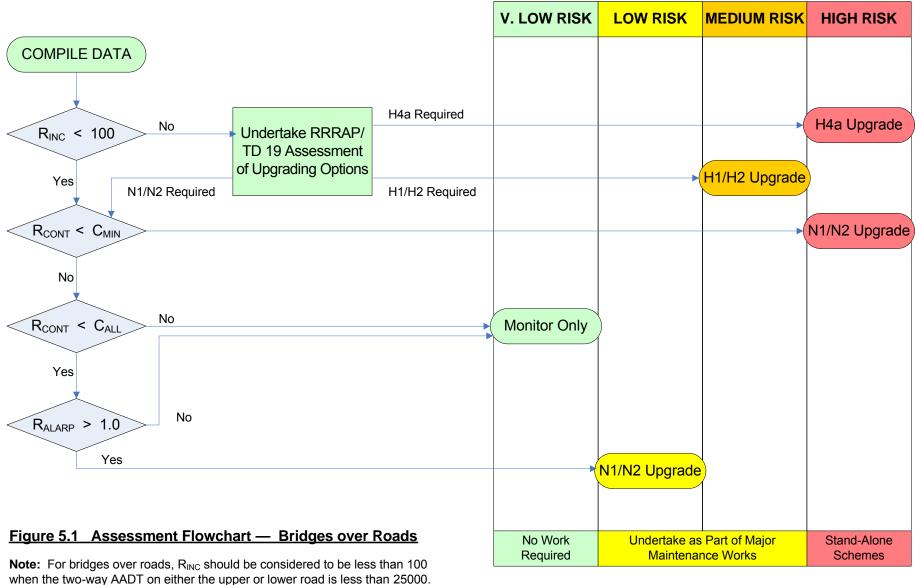
For railway bridges/structures,

 $C_{MIN} = 0.50 \cdot N2$... (Equation 5.3)

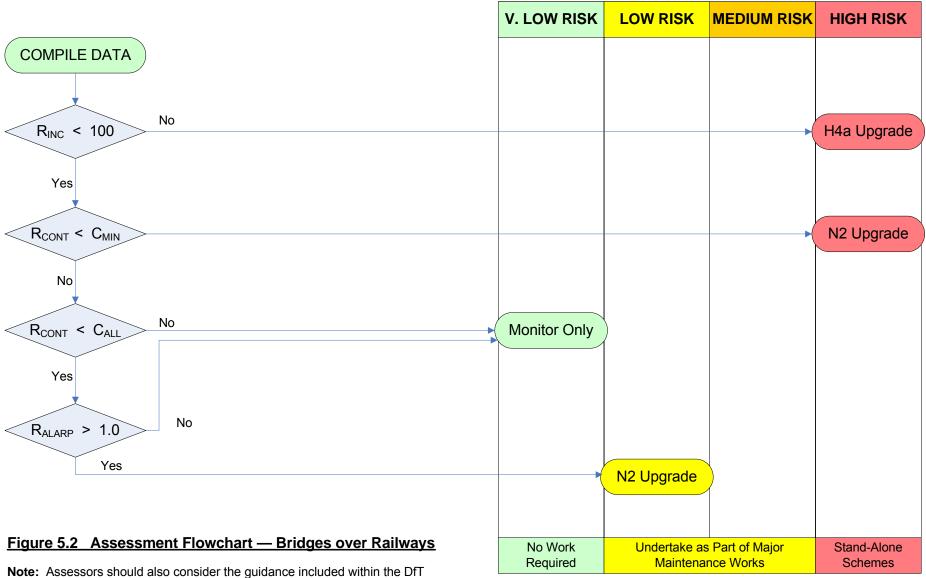
Table 5.1 Required Containment Capacity, C_{REQ} (as Proportion of N2)

Bridge/Structure over or	Speed limit (mph)				
adjacent to:	70	60	50	40	30 ²
Railway	1.00•N2 at all speed limits				
Road or Other ¹	1.00•N2	0.73•N2	0.50•N2	0.33•N2	0.20•N2
Notes: (1) Other refers to river, canal, NMU/agricultural access routes, open land, etc. (2) A speed limit of 30mph should be assumed for accommodation bridges. (3) Speed limit on roundabouts should be assumed not to exceed 40mph.					









Note: Assessors should also consider the guidance included within the DfT report, "Managing the accidental obstruction of the railway by road vehicles".



6. Assessment of Parapet Remnant Containment Capacity

Historical Background

- **6.1** Parapets may be classified fundamentally into those which were built before the advent of design criteria based on containment in 1967, and those which have been built since that date. Most pre-1967 parapets have since been replaced or protected.
- 6.2 Pre-1967 parapets include a large number of masonry and brick parapets, generally associated with masonry arch bridges. These rely principally on their mass to keep the stresses in the mortar layers compressive under light to moderate impact loadings. They cannot be relied on to contain heavier vehicles travelling at speed, and secondary incidents may be initiated by falling debris. Many masonry parapets have been upgraded by providing a reinforced concrete stem which may have been integral with a horizontal slab spanning all or part of the way transversely across the bridge. Such reinforced concrete parapets may have been clad with masonry or brick slips to retain their original appearance. Where masonry and brick parapets have been provided on older types of bridges other than masonry arch structures, the problems of upgrading have been similar to those described in clause 6.3.
- **6.3** Pre-1967 bridges, other than arches, often had a variety of parapet types, including wrought iron, cast iron, steel, timber, masonry, in situ and precast concrete. The superstructures of these bridges may not have sufficient capacity to transmit the impact forces from parapets of modern containment standards, and, unlike arch bridges, may not have sufficient reserves of dead load capacity to allow additional strengthening members to be added to the structure. Consequently, upgrading has often comprised provision of protective safety barriers, or, more rarely, modifications to the structure.
- **6.4** Parapets built since 1967 (or earlier parapets known to be designed to BE5) were designed to standards which may be considered as broadly equivalent to current standards in terms of containment characteristics. Such parapets should be considered as acceptable unless there are known faults, as listed below:
 - parapets demonstrated to be incorrectly designed or constructed, e.g., some early parapets were detailed without proper continuity in the longitudinal members;
 - parapets designed to lower containment criteria than would be required by current standards;
 - parapets which have exhibited significant deterioration; this includes steel members which have corroded and parapet fixings, to the extent that there has been a significant loss of design capacity;
 - parapets with other known material problems, including embrittlement in certain earlier aluminium parapet types;
 - parapets which have been damaged and have not been satisfactorily repaired, where there would be significant loss of design capacity.

Evaluation of Remnant Containment Capacity

- **6.5** The containment capacity of existing masonry parapets should be assessed in accordance with BS 6779-4.
- **6.6** The strength of pre-1967 parapets should generally be assessed on the basis of engineering judgement. To help in this process, it may be appropriate to carry out occasional strength checks based principally on the resistance of the existing parapet. In this regard



BS 6779 parts 1 to 3 should be consulted, for metal, concrete and combined metal/concrete parapets respectively. Note that the additional design requirements for concrete and combined metal concrete parapets given in clauses 4.55 to 4.61 of TD 19/06 should not be considered in the assessment of existing parapets. (Partially supersedes clauses 4.55 to 4.61 of TD 19/06)

(Note that the material factors used in BS 6779 parts 2 to 4 are considerably less than those used in BS 5400, resulting in significantly increased calculated resistances. Consequently, formulae and charts developed for the use of BS 5400 may not be applicable to the assessment of parapets)

- **6.7** Parapets with known faults built since 1967 should generally be assessed on the basis of engineering judgement, considering the likely loss of the as-built capacity caused by known faults and defects. Where this approach proves impractical, the approach for assessing pre-1967 parapets, given in clause 6.6 may be applied.
- **6.8** Parapet supporting members built since 1967 should generally be considered as acceptable for assessment purposes, providing there are no apparent errors in reinforcement detailing. Supporting members for parapets installed before 1967 and any supporting members with apparent detailing errors should be assessed on the basis of engineering judgement. To help in this process, it may be appropriate to carry out occasional strength checks. For metal parapets, assessment should be based on the absolute minimum strength assessment criteria given in Appendix D. For other types of parapets, assessment should be based on the design criteria for parapet supporting members given in clause 6.7 of BD 37/01 but assuming unit values for γ fl and γ f₃. (Partially supersedes clause 4.46 of TD 19/06)
- 6.9 The strength of attachment and anchorage systems should be assessed on the basis of engineering judgement. Cast in cradles and drilled-in resin bonded anchors for parapets built since 1967 are generally reliable, whereas drilled-in expanding anchors are less likely to be reliable. Socketed posts of parapets built since 1967 may generally be considered to be reliable providing that embedment lengths appear to be adequate, and there are no signs of significant deterioration to the posts, sockets, or supporting members. Attachment and anchorage systems to pre-1967 metal parapets should be assessed against the absolute minimum strength assessment criteria given in Appendix D, assuming unit values for γ fl and γ f3. Other pre-1967 parapet types, should be assessed against the criteria given in BS 6779 parts 1 to 3, but assuming unit values for γ fl and γ f3. (Partially supersedes clause 4.62 of TD 19/06)
- **6.10** Parapets with drilled-in expanded anchors should be assessed in accordance with clauses 6.6 and 6.7, but with maximum remnant containment levels of 0.50•N2 for N2 parapets and 0.25•N2 for N1 parapets.
- **6.11** Spalling resulting from vehicle impact to parapets should normally be considered to represent a negligible safety risk, as both the probability of occurrence and the additional consequences are generally low. (e.g., secondary spalling related to parapet stringcourse damage occurs concurrently with possible incursion/debris from vehicle and parapet components, so the risk of a secondary accident below the structure would not normally be significantly increased). This type of risk should generally be ignored when assessing existing parapet sites for potential upgrading.
- **6.12** Where parapets are protected by safety barriers which comply with either TD 19/06 or the NPSBS (Rev. 1), they should be considered as acceptable for assessment purposes unless the parapet is not capable of providing pedestrian containment.



- **6.13** Where protective safety barriers are provided with working widths less than required by TD 19/06 or the NPSBS (Rev. 1), they should be considered as substandard. Where the speed limit is less than 50mph, or the two-way traffic flow is less than 7000, the risk should generally be considered to be negligible. Outside these limits, risks should be assessed using the ALARP based risk assessment tool for substandard protective safety barriers included in Appendix A. Any upgrading work justified should be carried out as part of major maintenance, or as part of a TPI.
- **6.14** The assessment and upgrading of obsolete/substandard parapet connections and transitions is covered in section 8.

Assessment of Steel Parapets

- **6.15** As-built post-1967 steel N2 and N1 parapets may be assumed to have effective containments of 1.50•N2 and 0.75•N2 respectively, except for N1 vertical rod infill parapets where an effective containment of 0.33•N2 should be assumed. Assessed capacities should reduce as-built values when there is significant deterioration or defects.
- **6.16** As-built steel normal containment parapets may be considered as roughly equivalent to H1/H2 containment, with regard to the potential to prevent incursion. Where the loss of condition of such parapets does not reduce the containment capacity by more than 20% from the as-built value, H1/H2 containment may be assumed when a RRRAP or similar risk assessment is undertaken.

Assessment of Aluminium Parapets

- **6.17** As-built post-1967 Aluminium N2 and N1 equivalent parapets may generally be assumed to have effective containments of 1.00•N2 and 0.50•N2 respectively. Assessed capacities should reduce as-built values when there is significant deterioration or defects.
- **6.18** As-built substandard BACO N2 and N1 equivalent parapets may be assumed to have effective containments of 0.50•N2 and 0.25•N2 respectively. Assessed capacities should reduce as-built values when there is significant deterioration or defects.
- **6.19** Substandard BACO parapets should be considered for assessment and upgrading as for other substandard parapets, based on the assumptions of remnant containment given in clause 6.18. Appendix D provides guidance on the identification of substandard BACO parapets.
- **6.20** Parapets supplied by Lindley between 1994 and 1996 were inspected to identify whether the rails were from an unacceptable source (Hulett). Any rails identified as Hulett were to be replaced and details recorded. It is likely that all such defective rails have now been replaced. However, if it is suspected that Lindley parapets from this period still have defective rails, the TS UBMs should be consulted for advice.

Assessment of Vehicle Parapets within Carriageway Widening/Realignment Schemes

6.21 Where carriageway widening/realignment schemes allow the possibility of retaining existing parapets, the parapets should be assessed in relation to the proposed carriageway alignment.



- **6.22** Where carriageway widening/realignment schemes allow both the possibility of retaining existing parapets and their protective safety barriers, the following two options should be considered for assessment:
 - Consider retaining both parapet and protective safety barrier, and assess in relation to the proposed carriageway alignment. (Only viable where the safety barrier has significant residual life)
 - Consider retaining the parapet and removing the protective safety barrier, and assess in relation to the proposed carriageway alignment. (Only viable where the redundant capacity of the parapet satisfies the containment criteria for upgrading to high risk sites given in clause 7.5.)

Where both options satisfy the assessment criteria, the former option should generally be preferred provided that this does not necessitate significantly reduced lane widths and/or setback. In this context, "significant" means values that are not considered to be acceptable as departures from TD 27/05, after consultation with TS UBMs.

Temporary or Interim Protection of Substandard Parapets.

6.23 Temporary protection during road works or longer term interim protection of substandard parapets should only be considered where there are exceptional circumstances, subject to agreement by the Technical Approval Authority.

7. Upgrading of Existing Parapets

General Principles

- **7.1** Some of the general principles relating to the remedial work on substandard parapets are described below. Any remedial work required for the substandard parapets should be assessed and considered individually for each structure. It is important that the work of upgrading substandard parapets is co-ordinated with other work so as to minimize costs and disruption to traffic.
- **7.2** The primary function of a parapet is to provide vehicle containment together with safe redirection. However, special consideration must be given to how this can be achieved in structures which are listed or are of historic importance without destroying the character of these structures. In these cases, the Technical Approval Authority should be consulted at an early stage.
- **7.3** Among the available methods of upgrading existing parapets, the following options should be considered:
 - (i) Remove old parapet and replace with a new one to current standard;
 - (ii) Strengthen existing system by like-for-like replacement of existing faulty/deteriorated components (e.g. posts, rails, fixings);
 - (iii) Provide an additional independent containment facility. This option is only viable if there is sufficient room available to allow for an installation which provides adequate setback and working width. The facility will generally be acceptable in the long term provided that the substandard parapet is adequate for pedestrian containment.



- **7.4** Where existing parapets are to be upgraded, the required level of containment should be determined from the risk assessment process given in section 5, subject to the following minimum containment levels:
 - N2 for any parapets on roads with speed limit of 50mph or more, or on any road over or adjacent to a railway.
 - N1 for parapets on roads with speed limit of less than 50mph, other than on roads over or adjacent to railways

The existing approach and departure safety barriers should also be upgraded, where necessary, to ensure compliance with TD 19/06 and the RRRAP. The containment level of the safety barrier should generally not exceed the required containment level of the parapet as determined by this TS IA. In particular, opportunity should be taken to ensure "length of need" and P4 terminal requirements are addressed.

- **7.5** In addition to the requirements of clause 7.4, for the following types of structures containment levels of new parapets should be no less than the as-built containment level of the existing parapets:
 - Bridges over or retaining walls adjacent to railway lines.
 - Bridges over or retaining walls adjacent to roads, where the two-way AADT values for the road above and the road below both exceed 25000.
 - Viaducts longer than 100m carrying roads with two-way AADT exceeding 25000.

Where the existing parapets to these structures are steel N2 containment parapets, it is necessary to replace with a minimum containment level of N2 for steel parapets, or H1/H2 for other parapet types.

7.6 The assessment and upgrading of obsolete/substandard parapet connections and transitions is covered in section 8.

Parapet Supporting Members on Existing Bridges and Retaining Walls

- **7.7** Before upgrading existing vehicle parapets, the parapet supporting member must be checked to ensure that there is adequate strength to resist vehicle collision loads. Refer to Appendix D for the loading requirements applicable to upgrading.
- **7.8** Where parapet supporting members are unable to satisfy the vehicle collision load criteria given in Appendix D, the following additional options should be considered:
 - Provide a continuous panel type safety barrier, near the edge of the deck or the face of the retaining wall, instead of a parapet. (Ref. clauses 7.12 and 7.13)
 - Provide an additional protective safety barrier with appropriate setback and working width. (Ref. Clauses 7.11 to 7.13)
- **7.9** Where the alternative options given in 7.8 prove impractical or disproportionately expensive a further option of allowing a partial reduction of the Appendix D loading requirements may be considered, subject to the submission of a departure from standards. The submission should demonstrate that the proposed solution satisfies the ALARP principle. (i.e., by demonstrating that the costs and effort involved in complying with clause 7.7 would be grossly disproportionate to the benefits)



7.10 TD 19/06 requires existing parapet supporting members to be assessed for anchor related concrete cone failure and concrete splitting, when parapets are to be upgraded. Parapet supporting members able to satisfy the minimum strength assessment criteria should have a sufficient density of reinforcement in the parapet stringcourses (longitudinal bars and links) to make concrete cone failure or concrete splitting unlikely. Consequently, as the containment requirement for the parapet should not be significantly affected, there should be no requirement to check for these types of anchor failure. (Partially supersedes clause 4.68 of TD 19/06)

Safety Barrier Supporting Members on Existing Bridges

- **7.11** Members supporting post and rail type safety barriers should be considered as acting as parapet supporting members. (Ref. clauses 7.7, 7.9, 7.10 and 7.13 to 7.18)
- **7.12** Continuous panel type safety barriers often act as chains when impacted. A safety barrier may be considered as chain-like if either of the following conditions apply:
 - The safety barrier is not bolted to a supporting member.
 - The density of anchorage bolts provided along the barrier is less than 200mm²/m. (i.e., cross-sectional area of bolts per m length of barrier)

Members supporting chain-like safety barriers should consider the design criteria given in clause 7.13. For other continuous panel type safety barriers, the design criteria given in clause 7.11 should apply.

- **7.13** Members supporting chain-like safety barriers do not require consideration of the local effects of vehicle collision. For supporting members of this type the following criteria apply:
 - For members supporting very high containment (H4a) safety barriers and higher containment (H1/H2) rigid concrete barriers, consider both the global effects of vehicle collision given in section D4 of Appendix D, and any specific assessment criteria recommended by the parapet manufacturer.
 - Where it is proposed to provide a safety barrier near the edge of a bridge deck, the clearance from the back face of the barrier to the edge of the deck should comply with the safety barrier manufacturer's recommendations. Where this would result in a ledge more than 300mm wide, additional suitable mitigation measures are required to prevent access to the ledge, subject to the approval of both the safety barrier manufacturer and the Technical Approval Authority. The minimum height and infill requirements for parapets required by TD 19/06 must also be satisfied. Safety barriers which rely on embedment are generally not suitable for such usage.
 - Where anchorages are required for chain-like safety barriers, they should ideally comply with clauses 4.63 to 4.69 of TD 19/06 (assuming nominal bolt forces equal to the ultimate tensile capacity of the bolts specified by the manufacturer). Where compliance with this requirement would require structural modifications to the existing structure, it is preferable to accept the highest level of anchorage capacity which does not necessitate structural modifications, subject to the minimum recommended requirements of the manufacturer being met, and subject the approval of the Technical Approval Authority.



Anchorage Systems for Parapets

- **7.14** It is important to make use of existing anchors wherever possible, as this will tend to be significantly more cost-effective and less disruptive than installing new anchors.
- **7.15** Where parapets are upgraded, existing drilled-in expanding anchors should be replaced by new cast-in cradle or drilled-in resin anchors that conform to current design standards, unless otherwise agreed by the Technical Approval Authority.
- **7.16** It may be possible to re-use existing drilled-in resin anchors or cast-in cradle anchorages, subject to satisfactory proof load testing, and subject to the approval and recommendations of the parapet manufacturer for modifications to the base plates and holding down bolts arrangements which are normally required to fit the cradles. The modified components should normally be designed in accordance with BS 6779-1, subject to the agreement of the parapet manufacturer.
- **7.17** Proof load testing of existing anchorages should be accordance with the provisions within the Specification for Highway Works. The number of anchors to be tested should be agreed with the Technical Approval Authority.
- **7.18** Where existing anchorages are unable to satisfy the proof loading criteria, it may be possible to consider a partial relaxation of the loading requirements given in clause 7.17 subject to the submission of a departure from standards. The submission should demonstrate that the proposed solution satisfies the ALARP principle. (i.e., by demonstrating that the costs and effort involved in complying with clause 7.17 would be grossly disproportionate to the benefit) and be supported by the parapet manufacturer.
- **7.19** Guidance on the design of drilled-in anchorages for vehicle parapets is provided in clauses 4.63 to 4.69 of TD 19/06.

8. Obsolete/Substandard Parapet Connections and Transitions

Background

- **8.1** The following types of parapet to safety barrier connections are currently approved for use on Transport Scotland's trunk road network:
 - Transitions successfully tested to meet the requirements of EN 1317-4 and approved by Transport Scotland for use on its network. These systems are generally specific, in the sense that they enable connection from a particular parapet to a particular safety barrier.
 - Transitions detailed in revision 1 of the "Non-Proprietary Safety Barrier Systems" (NPSBS Rev 1), which are deemed acceptable by Transport Scotland for use on its network, because they have proven in-service use over a number of years. In some cases they have been successfully tested. These systems are generally generic in nature, enabling connections from a variety of parapet types to the old non-proprietary safety barrier systems.
- **8.2** Non-approved parapet connections, which nevertheless satisfy the design requirements of clause 6.5.1.4.1 of BS 6779-1, should be considered as acceptable for assessment purposes. To satisfy the BS 6779-1 requirements a connection must comprise one of the two alternative options:

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- A connection between the safety barrier and the parapet able to transmit an ultimate tensile force of 330kN, with a suitable safety barrier transition.
- A full height anchorage to the safety barrier, adjacent to the parapet end post, able to resist an ultimate tensile force of 330kN, with a connection to the parapet able to transmit an ultimate tensile force of 50kN, together with a suitable safety barrier transition. (Note that BS 6779-1 only permits this option when the speed limit is 50mph or less).
- **8.3** The 330kN ultimate tensile force criterion has been present in all versions of BS 6779-1 since the first version was released in August 1987, and has been a requirement on the trunk road network since the issue of the November 1973 revision of BE 5. Consequently, approved standard details prepared since 1974, should, in most cases, be compliant with the tensile force criterion.

Assessment

- **8.4** Assessment and upgrading of substandard parapet connections are not required when the speed limit is less than 50mph, or when the two-way traffic flow is less than 7000 AADT.
- **8.5** The following existing parapet connections should be considered as acceptable::
 - Transitions approved for use on Transport Scotland's trunk road network, including those detailed in accordance with NPSBS Rev 1.
 - Parapets protected with road restraint systems complying with requirements of TD 19/06 or NPSBS rev 1. Where road restraint systems have substandard working width this should be considered as representing a separate safety risk, rather than a parapet connection related risk. (Ref. clause 6.13)
 - Transitions detailed in accordance with the original version of NPSBS.
- **8.6** Downstream of the parapet, the following existing parapet connections should generally be considered as acceptable:
 - Transitions detailed in accordance with earlier HCD drawings issued before the release of the original version of the NPSBS.
 - Parapet connections able to transmit an ultimate tensile force of 330kN between safety barrier and parapet, with or without suitable safety barrier transitions.
 - Safety barriers with full height anchorages, within 5m of the parapet end posts, with nominal connections between the parapet and safety barrier, regardless of speed limit.

These types of connections are also acceptable for the upstream safety barrier connection. However, for the upstream safety barrier connection, consideration should be given to improving substandard transitions (typically, those with transitions designed before the issue of the original version of the NPSBS), provided that the modifications can be carried out cost-effectively and without causing disruption. The modifications will normally comprise installing additional intermediate posts to provide two 600mm bays between posts adjacent to the connection, and then three 1200mm bays between posts. (Also refer to clause 8.9)



- **8.7** Where there is no connection between a parapet and safety barrier with a full height anchorage adjacent to the parapet end post, this arrangement should be considered as acceptable, regardless of speed limit, except in the following circumstances.
 - 1. The traffic face of the approach safety barrier is more than 30mm behind the traffic face of the parapet or the departure safety barrier is more than 30mm in front of it.
 - 2. The distance between the end of the parapet and end of the safety barrier is more than 300mm.

In case 1, the only appropriate means of mitigation is replacement of the safety barriers. In case 2, a suitable extension/connection should be incorporated. For both cases, consideration should be given to improving substandard transitions on the upstream safety barrier approaches, as discussed in clause 8.6. (Also refer to clause 8.9)

8.8 Where parapet connections do not comply with any of the criteria given in clauses 8.4 to 8.7, they should be considered as substandard. Risks should be assessed using the ALARP based risk assessment tool for substandard parapet connections included in Appendix A.

Upgrading

- **8.9** Mitigation works should only be carried out in the following circumstances:
 - Where cost-effective modifications can be carried out to substandard transitions on the upstream barrier approaches. (Ref. clauses 8.6 and 8.7)
 - Where it is appropriate to modify existing full height anchorages to provide a suitable connection between parapet and safety barrier. (Ref. clause 8.7)
 - Where it is appropriate to replace safety barriers because of unacceptable detailing (Ref. clause 8.7)
 - Where the ALARP based risk assessment indicates that upgrading is justified. (Ref. 8.8)

Mitigation works should be carried out as part of major maintenance works. On upstream safety barrier approaches, the opportunity should be taken to rectify substandard "length of need" and provide P4 terminals at the upstream ends, if this can be done sensibly within the available traffic management. (Also refer to clause 7.4)

- **8.10** Appropriate mitigation measures for substandard transitions and for full height anchorages with unacceptable transverse gaps are covered in clauses 8.6 and 8.7 respectively. In other cases, appropriate mitigation measures are listed below in order of preference:
 - (i) Provision of transitions complying with current standards.
 - (ii) Provision of modified connections able to transmit an ultimate tensile force of 330kN between safety barrier and parapet designed in accordance with BS 6779-1, together with safety barrier transitions, complying with current standards.
 - (iii) Provision of safety barriers with full height anchorages able to resist an ultimate tensile force of 330kN, with connections to the parapets able to transmit an ultimate tensile force of 50kN, together with safety barrier transitions, complying with current standards.



The latter two options require departures from standards. Where the cost of mitigation is significant or when the existing parapet is considered to have limited residual life, complete parapet replacement may be the preferred solution.

9. List of Documents to be Withdrawn/Amended

The documents to be withdrawn or amended by this TS IA are listed in table 9.1.

Table 9.1 List of Withdrawn/Amended Documents

Standard/Advice Note, etc	Title	Source	Aspect	Replacement Document
TD 19/06	Requirement for Road Restraint Systems	DMRB 2.2	Clauses 1.25, 1.29, 1.39, 2.34, 4.9, 4.10, 4.46, 4.55 to 4.62 and 4.68 partially superseded	TS IA 25
BA 37/92	Priority Ranking of Existing Parapets	DMRB 2.3	Completely withdrawn	TS IA 25

Note: All references made to the withdrawn documents listed above, within DMRB, MCHW, CHE Memoranda and Interim Advice Notes, shall refer instead to the appropriate replacement document.

10. References

Design Manual for Road and Bridges

TD 19/06, "Requirement for Road Restraint Systems"

Highways Agency Documents

NPSBS, "Non-Proprietary Safety Barrier Systems", Revision 1, July 2005

Superseded Standards and Advice Notes

- 3. BA 37/92, "Priority Ranking of Existing Parapets"
- 4. SE IDD 19, "Interim Requirements for Road Restraint Systems (Vehicle and pedestrian)"
- 5. IRRRS, "Interim Requirements for Road Restraint Systems (Vehicle and Pedestrian)"
- BD 52/93, "Design of Highway Bridge Parapets" (superseded by IRRRS)
- 7. BE 5, "The Design of Highway Bridge Parapets" (superseded by BD 52/93)
- 8. TD 19/85, "Safety Fences and Barriers" (superseded by IRRRS)

British Standards

- 9. BS EN 1317-1: Road Restraint Systems Part 1: Terminology and general criteria for test methods
- 10. BS EN 1317-2: Road Restraint Systems Part 2: Performance Classes, impact test acceptance criteria and test methods
- 11. BS 6779-1: Highway Parapets for Bridges and other Structures Part 1: Specification for vehicle containment parapets of metal construction
- 12. BS 6779-2: Highway Parapets for Bridges and other Structures Part 1: Specification for vehicle containment parapets of concrete construction
- 13. BS 6779-3: Highway Parapets for Bridges and other Structures Part 1: Specification for vehicle containment parapets of metal and concrete construction
- 14. BS 6779-4: Highway Parapets for Bridges and other Structures Part 1: Specification for vehicle containment parapets of masonry and composite masonry and concrete construction



Miscellaneous

- 15. "Managing the Accidental Obstruction of the Railway by Road Vehicles" (DfT, 2003)
- 16. "Managing the Incursion of Road Vehicles from Trunk Road Overbridges onto Lower Roads" (TRL, 2004)
- 17. "Obstruction of the Railway by Road Vehicles" (HSC, 2002)
- 18. "Replacement/Repair of Substandard Bridge Parapets and Strengthening of Bridge Piers in Respect of HGV Collisions" (Menzies, 1997)
- 19. "Parapet and Pier Risk Study" (Mouchel, 1999)



Appendix A: ALARP Based Risk Ranking Tools

A1 General

ALARP based risk assessment tools are provided for the following three situations:

Assessment of substandard parapets. (Ref. section A1)
 Assessment of substandard parapet connections. (Ref. section A2)
 Assessment of substandard protective safety barriers. (Ref. section A3)

For all of these situations, the ALARP based Risk Ranking Score, R_{ALARP}, is expressed by the following relationship:

$$R_{ALARP} = \underbrace{AADT \cdot F_1 \cdot F_2 \cdot F_3}_{10000} \qquad \dots \text{ (Equation A1)}$$

Where AADT is the average two-way daily traffic flow on the road adjacent to the parapet (or twice the AADT on one-way traffic roads), and the three factors, F_1 to F_3 , are defined in sections A2, A3 and A4, for substandard parapets, protective safety barriers and parapet connections respectively.

The value of AADT should be obtained from existing data where available, e.g. Transport Scotland's Scotlish Roads Traffic Database (SRTDb) which can be found at www.transportscotland.gov.uk following the link to Road, then Traffic Count. Where data is not available, the value of AADT should be estimated using local knowledge of the maintaining agent and the local road authority, if appropriate. Table A.1 provides typical AADT values for different types of roads which may be used as a basis for estimating.

Table A1 Typical AADT Values

Road Type	Typical Range of Two-Way AADT
Green Lane or Farm Access Road	Less than 200
Unclassified Road	200 to 2000
Class B or C Road	2000 to 7000
Single Carriageway Class A or Trunk Road	7000 to 20000
Dual Carriageway Class A or Trunk Road	15000 to 40000
Motorway	Greater than 35000

A2 ALARP Assessment of Substandard Parapets

For the assessment of substandard parapets, the three factors, F_1 to F_3 , are defined as follows:

F ₁ = Parapet containment factor	(Ref. clause A2.1)
F ₂ = Site features factor	(Ref. clause A2.2)
F ₃ = Ease of upgrading factor	(Ref. clause A2.3)



Upgrading is justified, as part of major maintenance, when,

 $R_{ALARP} > 1.0$

A2.1 Values for the parapet containment factor, F_1 , should be derived from tables A2.1 (a) and A2.1 (b).

Table A2.1 (a) Required Containment Capacity, C_{REQ} (as Proportion of N2)

Bridge/Structure over or	Speed limit (mph)				
adjacent to:	70	60	50	40	30 ²
Railway	1.00•N2 at all speed limits				
Road or Other ¹	1.00•N2	0.73•N2	0.50•N2	0.33•N2	0.20•N2
Notes: (1) Other refers to river, canal, NMU/agricultural access routes, open land, etc.					etc.
(2) A speed limit of 30mph should be assumed for accommodation bridges.					
(3) Speed limits on roundabouts should not be assumed to exceed 40mph.					

Table A2.1 (b) Parapet Containment Factor, F₁

Remnant Capacity, R _{CONT} (as % of Required Containment Capacity, C _{REQ})					
0% — 33%	67% — 100%				
5.00	1.00	Upgrading not required			
Note: The remnant capacity should generally be assessed on the basis of engineering judgement. (Ref. Section 6)					

A2.2 Values for the site features factor, F_2 , should be derived from table A2.2. Although this factor is mostly dependent on clearance, allowances should also be made for proximity to junctions and poor accident record.

Table A2.2 Site Features Factor, F₂

Clearance to Parapet from the Edge of the Nearest Permanent Running Lane (m)							
0.0	1.0	2.0	3.0	4.0	5.0	6.0	
1.50	1.50	1.25	1.00	0.75	0.50	0.50	
(2)							

A2.3 Values for the ease of upgrading factor, F₃, should be derived from table A2.3.

Table A2.3 Ease of Upgrading Factor, F₃

Method of Upgrading							
Use existing Anchors New Drilled Anchors Modify Supporting Member							
1.00	0.75	0.50					
Note: Upgrading should be undertaken as part of major maintenance works. The above values reflect this assumption. Significantly lower values would apply otherwise.							



ALARP Assessment of Substandard Parapet Connections A3

For the assessment of substandard parapets, the three factors, F₁ to F₃ are defined as

 F_1 = Connection factor (Ref. clause A3.1)

(Ref. clause A2.2 as for substandard parapets))

 F_2 = Site features factor F_3 = Ease of upgrading factor (Ref. clause A3.2)

Upgrading is justified, as part of major maintenance, when,

2.0 $R_{ALARP} >$

A3.1 Values for the connection factor, F₁, should be derived from tables A3.1 (a) and A3.1 (b).

Table A3.1 (a) Required Ultimate Tensile Resistance of Connection

Speed limit (mph)						
	70	60	50			
330kN 240kN 165kN						
Notes: (1) Upgrading is not required where the speed limit is less than 50mph.						
(2) A speed limit of 30mph should be assumed for accommodation bridges.						
	(3) Speed limits on roundabouts should be assumed not to exceed 40mph.					

Table A3.1 (b) Connection Factor, F₁

Remnant Capacity, (as % of Required Connection Resistance)										
0% — 33%	34% — 66%	67% — 100%								
3.00	1.00	Upgrading not required								
Note: The remnant capacity should be assessed on the basis of engineering judgement.										

A3.2 Values for the ease of upgrading factor, F₃, should be derived from table A3.2.

Table A3.3 Ease of Upgrading Factor, F₃

	Method of Upgrading							
Provide connection without upgrading safety barrier or modifying parapets	Upgrading of safety barrier or modifications to parapets required.	Upgrading of safety barrier and modifications to parapets required.						
1.00	0.75	0.50						
Note: Upgrading should be undertaken as part of major maintenance works. The above values reflect this assumption. Significantly lower values would apply otherwise.								



A4 ALARP Assessment of Substandard Protective Safety Barriers

For the assessment of substandard parapets, the three factors, F_1 to F_3 , are defined as follows:

 F_1 = Overall containment factor (Ref. clause A4.1)

 F_2 = Site Features factor (Ref. clause A2.2 as for substandard parapets))

 F_3 = Working width factor (Ref. clause A4.2)

Upgrading is justified, as part of major maintenance, when,

 $R_{ALARP} > 2.0$

A4.1 Values for the overall containment factor, F_1 , should be derived from clause A2.1 by considering the combined remnant capacity of parapet and protective safety barrier (i.e., by adding the respective remnant capacities). However, if the combined remnant capacity is above 66%, F_1 should be taken as 1.0.

A4.2 Values for the working width factor, F_3 , should be derived from tables A4.1 (a) and A4.1 (b).

Table A4.1 (a) Required Working Width (Proportion of Full Working Width)

	Speed limit (mph)											
	70	60	50									
	1.00•WW	0.73•WW	0.50•WW									
Notes:	(2) A speed limit of 30	equired where the speed limit is less amph should be assumed for accor- undabouts should be assumed no	mmodation bridges.									

Table A4.2 (b) Working Width Factor, F₃

Working Width Provided (as % of Required Working Width)										
0% — 33%	34% — 66%	67% — 100%								
3.00	1.00	Upgrading not required								



Appendix B: Incursion Risk Ranking Tools

B1 Background

The guidance contained within this appendix combines incursion risk ranking tools from the following sources to avoid unnecessary duplication and to simplify the assessment process:

- DfT Report "Managing the accidental obstruction of the railway by road vehicle" (DfT, 2003)
- TRL Unpublished Report "Managing the incursion of road vehicles from trunk road overbridges onto lower roads" (TRL, 2004)

The guidance combines the tools from these sources to avoid unnecessary duplication, whilst updating to be consistent with TD 19/06, "Requirement for Road Restraint Systems".

Road-Rail and Road-Road incursion risk ranking tables are provided in section B7, for both single carriageway and motorway/dual carriageway road over situations. Guidance on the relevant factors is provided in sections B3 to B6 as follows:

•	Section B3	f1 to f11	Road over factors (single carriageway)
•	Section B4	f1 to f11	Road over factors (motorway/dual carriageway)
•	Section B5	f12 to f14	Rail under factors
•	Section B6	f12 to f14	Road under factors

B2 Instructions: Overall scoring and methodology

You get the overall score for a bridge by **adding all 14 factors together**.

As a guide, an increase of two in a score for any of the factors or for an overall risk score implies a doubling of the risk, so 6 is twice as bad as 4, and 12 is eight times worse than 6. This gives a wide range of risk values. A score of 90 implies that the risk is approximately a million times bigger than a score of 50.

The scoring regime assumes that no factor needs a score of zero, as even the best protection still allows a slim chance of a vehicle or debris, reaching the line.

Assessors should rank bridges according to score. They should assess the highest scoring bridges in more detail to see how they can be improved. As a guide, scores of 100 or more are significant and scores of 70 or more would suggest that highway authorities should at least consider the practicability of improvements. This does not rule out simple and cost effective improvements at bridges that score less than 70. Mitigation action act is not strictly required when:

- For bridges carrying single carriageway roads that **either** score one for factor 1 (road approach containment) **or** score of 1 for factor 5 (site topography).
- For bridges carrying motorway and dual carriageway roads that score one for factor 1 (road approach containment) **combined** with a score of 1 for factor 5 (site topography) **and** a score of two or less for factor 8 (vehicle parapet resilience).



B3 Factors: Single Carriageway Road over Rail or Road

f1: Road approach containment on upper road

The factor is used to consider the possibility of a road traffic accident (RTA) resulting in a vehicle or debris continuing along the road approach side slope and then onto the railway track or road below. It is also used to consider a vehicle or debris gaining access either side of the parapets in a cutting.

Where containment varies on each approach side slope, (that is, at each of the four corners), assessors must consider the worst case. In particular, they should consider containment immediately adjacent to parapet ends and score the factor accordingly. For example, good containment on a road approach up to 3m from the parapet, but with no protection in the 3m section, would be marked 24.

Score 1 for acceptable containment (safety fence, heavily wooded road approach slopes, buildings or brickwork walls 450 or thicker).

The scorer should assess whether a fence takes account of normal design parameters. For instance, a safety fence is not designed to resist perpendicular loading at a Z bend over a railway bridge.

"Heavily wooded" means trees of more than 500mm girth at spacing of less than 2m. Buildings on approaches or brickwork/masonry walls in good condition, 450mm or greater in thickness, to be scored as 1.

Where the road speed is not greater than 30mph, the scorer may include Trief safety kerb in this category.

Virtually zero chance of a road vehicle penetrating the containment, or evading the end of it.

Score 12 for inadequate containment (inadequate safety fence, lightly wooded road approach slopes or brickwork minimum 225 thick)

At this score, the safety fence is being expected to provide containment perpendicular to its face, or it meets a standard now superseded, or it is a non-standard type.

Trees are of less than 500 mm girth and/or spacing of 2m or more. Brick/masonry walls in good condition are a minimum of 225mm thick.

Some sites have several layers of protection, each of which would be inadequate on its own, but which together offer a reasonable level of containment. For example, a pedestrian safety barrier at the kerb edge combines with a close-boarded fence on concrete posts at the boundary.

Perceived chance of vehicle evading or penetrating a fence or trees.

Score 24 for non-existent containment (including post rail/wire fencing)

At this score, road approach slopes have no fencing or only post/wire or post/rail fencing.



There is no significant vegetation (trees or bushes less than 250 mm girth and/or at centres greater than 2m).

High chance of a vehicle that leaves the highway continuing at undiminished speed.

f2: Upper road alignment (horizontal)

Road width and horizontal alignment are important, as a wide straight road with passing clearance for two oncoming vehicles is an obviously lower risk than a narrow road where one vehicle has to give way. The curved approaches increase the chance of an accident due to reduced sighting distance and reaction time.

"Road width" is the width taken as the width of road surface, disregarding any footpath or verge.

f3: Upper road alignment (vertical)

Blind summits reduce the sighting and reaction distance for two oncoming vehicles meeting at a bridge with restricted clearance. Assessors should determine visibility on straight road hump backs in accordance with the Design Manual for Road & Bridges, TD 9/93.

f4: Actual speed of approaching road traffic on upper road

The faster approaching road traffic is going, the greater the risk of an accident. Speed also contributes to the effect of the incident. The faster a vehicle is travelling, the further it (and any debris) may travel afterwards.

Assessors should use actual speed figures, measured on site. Where these are not available, they should evaluate speeds during the site visit. Assessors should disregard signed and designed speeds. Experience indicates that actual speeds may be much higher.

f5: Site topography

This factor involves subjectively assessing the likelihood of a vehicle, or substantial parts of it, or its load, reaching the railway track or road below following a RTA which breaches any containment in factor 1. The assessor should consider how far an errant vehicle leaving a high-speed road would travel. This may be affected by the:

- gradient of the side slope;
- distance from toe of cutting slope to the nearest point on the railway track or road below;
- height of the railway track bed or road below in relation to the field level next to the approach slopes;
- proximity of railway track or road below to ends of the vehicle parapets;
- increased risk of incursion due to skew effects at obtuse corners:
- height of the deck above railway track or road below;
- likelihood of the vehicle becoming airborne;



- skid resistance of the ground between the upper road, and the railway track or road below; and
- presence of shrubbery between the carriageway upper road, and the railway track or road below.

This factor is not intended to include any assessment of the risk associated with parts of the vehicle parapet or safety fence being displaced onto the rail track or road below. We consider this in factor 8.

f6: Site specific hazards increasing the likelihood of a RTA on upper road

Because it is not practicable to have a simple risk ranking which considers all possible hazards, we decided to include a factor so that the assessor can take account of additional hazards that may increase the risk of a RTA. These include (but are not limited to):

- farm access/field gates;
- road junctions;
- private driveways;
- schools, hospitals, etc;
- factory entrances;
- steep descent on upper road approach and adjacent access tracks;
- lay-bys;
- bus stops;
- car parking; and
- cafes and shops.

All of these may lead to conflicting or unusual traffics movements.

Score 1 for no obvious hazard

Score 5 for a single minor hazard, such as a field gate, lay-by or bus stop

Score 9 for multiple minor hazards or a single major hazard, such as a school, hospital or factory entrance, leading to conflicting traffic movements.

Assessors should consider upper road traffic speeds, and the distance of hazards from parts of bridge approaches susceptible to road vehicle incursion. A frequently used field gate 10m from a relatively unprotected wall on a narrow high speed road would score higher than one 100m away on a lightly used, wider road.

f7: Site specific hazards increasing the consequences of the event (between the upper road and railway track or road below)

Again, due to the difficulty of including all possible hazards, we have included a factor so that the assessor can take account of them. These include, but are not limited to; exposed gas or chemical pipelines, water mains, communication cabinets, etc, that are:

- attached to the bridge structure;
- adjacent to the bridge approaches; or
- parallel with the railway tracks or road below.

Risk increases where there is more than one pipeline or hazard.



Some railway infrastructure is likely to worsen the effects of an accident. Some, such as switch and crossing work or junctions, are a derailment hazard. Others are likely to increase the severity of an accident if hit by a derailed vehicle. These include station platforms, bridge piers and abutments and tunnel portals within 800m (half a mile) of the bridge site. Disregard overhead line masts within this factor.

Road infrastructure likely to increase severity of incident to include bridge piers and abutments and tunnel portals etc within 800m (1/2 mile) of structure.

- Score 1 for no obvious hazard
- **Score 3** for a single hazard, such as a gas main, oxygen pipe and so on.
- **Score 5** for multiple hazards and/or railway or highway infrastructure likely to increase the severity of an accident

f8: Vehicle parapet resilience on upper road

Parapet resilience (containment) is important because the effect of an accident will be less if the parapet can keep crashed vehicles on the bridge deck. On multi-track railway routes a parapet may limit the effects of any RTA to outer tracks.

Modern welded steel half through bridge decks offer containment to at least H4a standard. Earlier riveted steel/wrought iron half through decks score higher, due to the possibility of rivet or deck corrosion.

Where the parapet is in poor condition due to age, corrosion or existing accident damage, assessors should raise the score to at least the next category.

- **Score 1** for H4a parapet, or welded steel half through bridge deck.
- **Score 2** for N2 parapet, or riveted steel/wrought iron half through bridge deck.
- **Score 5** for 450 thick brickwork parapet.
- **Score 7** for 340 thick brickwork parapet.
- **Score 11** for cast iron or corrugated sheet parapet.

f9: Upper road verges & footpaths

Road approaches and bridge decks with wide footpaths or verges reduce the risk of RTAs, as they give drivers extra width to take avoiding action and offer the psychological comfort of a wider gap to steer through. At sites where pedestrian safety barriers have been provided, the factor should be marked on the distance between barrier and kerb edge.

f10: Upper road signage and markings

Adequate road signage and markings help to warn strangers to an area that a hazard exists. But their effects are limited and the consensus view is that regular road users may ignore signage and markings. This makes locals more likely to crash. For this reason signage is generally considered to be of lower importance in the ranking procedure.



Score 1 for signage/markings considered fit for purpose and which are clean and clearly visible, or are not considered to be needed at the location.

Score 4 for non-existent, inadequate, or obscured signage/markings, at a location where they are considered necessary.

Note: Assessors should notify the highway authority of a score of 4 for early action, regardless of the perceived risk at the location based on the total score from all factors.

f11: Volume of road traffic on upper road

Road traffic volume increases the probability of a RTA. This model was developed using the number of HGVs per day, but assessors may apply any measure of recorded traffic flow, subject to similar weighting. HGVs and farm traffic are more likely to be involved in an accident on narrow roads, as they reduce the passing space for oncoming traffic.

This factor may need upwards adjustment to the next higher category where local conditions such as the presence of a quarry increase traffic, but may not be reflected in the original survey figures.

Equivalent traffic flows for all vehicle types may be substituted, depending upon the units of measurement used by the relevant highway authority.

Assessors may use the following vehicles per day figures where the highway authority cannot provide traffic volumes in HGVs.

Score 1 for 0 to 10 HGVs per day (<200 vehicles per day)
Score 2 for 11 to 100 HGVs per day (<2000 vehicle per day)
Score 3 for 101 to 500 HGVs per day (<7150 vehicle per day)
Score 4 for 501 to 1000 HGVs per day (<12500 vehicle per day)
Score 5 for over 1000 HGVs per day (>12500 vehicle per day)

The highway authority will provide traffic figures.



B4 Factors: Motorway or Dual Carriageway Road over Rail or Road

f1: Upper road approach containment

This factor is used to consider the possibility of a road traffic accident (RTA) resulting in a vehicle or debris continuing along the road approach side slope and then onto the railway track or road below. It is also used to consider a vehicle or debris gaining access either side of the safety barriers and transitions prior to the vehicle parapet in a cutting.

This factor is to be considered in conjunction with f5 (Site topography) to determine the "length of need".

Where containment varies on each approach, (that is, at each corner of the bridge) assessors must consider the worst case.

Score 1 for very high containment

This means that there is very high containment barrier (H4a) of adequate length with appropriate transition to normal containment safety barrier (N2), in accordance with TD 19/06. These should either be continuous or used in conjunction with a very high containment level vehicle parapet. See factor 8.

Assessors should particularly consider the "length of need" for high containment safety barriers and/or vehicle parapets on high-speed roads. The "length of need" is the length reasonably required to prevent a vehicle from reaching the railway or lower road. Road engineers are likely to meet "the length of need" either by using a very high containment level parapet and transition or continuous high containment barriers.

Assessors should only include sites in this category where the length of high containment protection is reasonably likely to prevent most vehicles reaching the road below from either a wide approach angle (e.g. hitting the containment at an angle of more than 20 degrees) or a shallow approach angle (leaving the road before the containment begins and continuing behind the barrier towards the hazard).

Score 6 for normal containment

This score covers sites with normal containment safety barriers of adequate length, fully complying with TD 19/06, and connected to a normal containment level parapet in accordance with the requirements for non-proprietary and proprietary safety barriers.

Score 12 for approach safety barriers of normal containment that are substandard, defective, damaged or too short

These sites have safety barriers that do not comply with current standards. This is either as a result of poor original installation, deterioration, damage, settlement or any other significant defect, or because they are too short.

Score 24 for no effective vehicle restraint system or very low containment, nonstandard walls, fences or barriers



Here there is a high probability of an errant vehicle continuing at the same speed and/or angle.

f2: Upper road alignment (horizontal and vertical)

Road width and horizontal and vertical alignments are important, but are unlikely to be a significant feature of high-speed major roads. Length of sight lines are important, as blind summits and bends can reduce sighting and reaction times. Assessors should determine inter-visibility on straight road humpbacks and bends in accordance with the 'Design Manual for Roads and Bridges', TD 9/93.

Assessors should consider using the single carriageways ranking tool for major roads with speed restrictions or with narrow widths and poor alignments.

f3: Sleep-related vehicle accidents (SRVAs) on upper road

Recent research has identified a number of RTAs caused by drivers falling asleep. These are known as sleep-related vehicle accidents or SRVAs. The study found that SRVAs are relatively common on high-speed major roads. Proportions ranged from 16 percent to 30 percent of all reported fatal, injury and damage only accidents.

In a recent study of SRVAs, the highest proportion was found on a featureless, unlit stretch of the M40 in rural Warwickshire. The research indicated that SRVAs are independent of traffic density, but there are some identifiable characteristics that lead to clusters of these accidents.

Availability of service areas did not seem to affect SRVAs. But the study found clusters of SRVAs on slow right hand bends and towards the end of a long route. For example, run-off accidents were found clustered on the eastbound carriageway of the eastern end of the M180 and B180, but there was no such cluster on the westbound carriageway.

SRVAs were also found to occur on slow left hand bends. Most major roads have a central reservation safety fence, which heavy goods vehicles (HGVs) may broach thereby posing a particular risk of incursion on to railway lines. (See DfT¹⁵, clause 3.5.11 Traffic Volume).

f4: Actual speed of approaching road traffic on upper road

This ranking tool is intended for use on fast roads where higher traffic speeds increase both the likelihood and the effect of an accident. This is due to the distance over which the vehicle and debris may travel after the accident, and/or the capability of the vehicle restraint system.

If possible, assessors should use actual speeds taken from site measurements. If these are not available, they should estimate the speed at medium traffic density and note it on the scoring sheet. Assessors should consider traffic density when measuring traffic speed, as these two factors can be interdependent, producing an unreliable figure may result.



f5: Site topography

This factor involves subjectively assessing the likelihood of a vehicle, or substantial parts of it, or its load, reaching the railway track or road below following a RTA which breaches any containment in factor 1. The assessor should consider how far an errant vehicle leaving a high-speed road would travel. This may be affected by the:

- gradient of the side slope;
- distance from toe of cutting slope to the nearest point on the railway track or road below:
- height of the railway track bed or road below in relation to the field level next to the approach slopes;
- proximity of railway track or road below to ends of the vehicle parapets;
- increased risk of incursion due to skew effects at obtuse corners;
- height of the deck above railway track or road below;
- likelihood of the vehicle becoming airborne;
- skid resistance of the ground between the upper road, and the railway track or road below; and
- presence of shrubbery between the carriageway upper road, and the railway track or road below.

This factor is not intended to include any assessment of the risk associated with parts of the vehicle parapet or safety fence being displaced onto the rail track or road below. We consider this in factor 8.

f6: Site specific hazards increasing the likelihood of a RTA on upper road

Analysis of accident data suggests that RTAs on major, high-speed roads are clustered near junctions or other areas, which can lead to conflicting or unusual traffic movements or vehicles changing lanes. The following are all likely to increase the frequency of RTAs:

- interchanges;
- road junctions;
- lane drops;
- emergency service vehicle recesses;
- no hard shoulders
- service areas; and
- lay-bys.

Assessors should generally consider the distance of a hazard from the bridge approach when scoring this factor. Raise the score by one band for sites prone to long periods of bad weather, such as exposed moorland. Consideration should be given to increasing the score by two if there is no adequate carriageway lighting.

f7: Site specific hazards increasing the consequences of the event (between the upper road and railway track or road below)

These include, but are not limited to, exposed pipelines, water mains, communication cabinets etc, that are:

- attached to the bridge structure; or
- adjacent to the bridge approaches; or



parallel with the railway tracks or road below.

Risk increases where there is more than one pipeline or hazard.

Some railway infrastructure is likely to worsen the consequence of an accident. Some, such as switch and crossing work or junctions, are a derailment hazard. Others are likely to increase the severity of an incident if hit by a derailed vehicle. These include station platforms, bridge piers and abutments and tunnel portals within 800m (1/2 mile) of the bridge site. Disregard overhead line masts within this factor.

Road infrastructure likely to increase severity of incident to include bridge piers and abutments and tunnel portals etc within 800m (1/2 mile) of structure.

f8: Vehicle parapet resilience on upper road

Parapet resilience (containment) is important because the effect of an accident will be less if the parapet can contain and redirect crashed vehicles on the bridge deck. On multi-track railway routes a parapet may limit the effects of any RTA to the outer tracks. Refer to TD 19/06 for details of parapet types.

The type of parapet will also, by definition, specify the height and the infill. This will, in turn, determine the likelihood of debris from the bridge fouling the railway track or road below.

f9: Hard shoulders, edge strips, road verges and footpaths on upper road

Road approaches and bridge decks with hard shoulders, edge strips and/or wide footpaths or verges reduce the risk of RTAs, as they give drivers extra width to take avoiding action and to regain control of their vehicles.

f10: Quality and effectiveness of edge markings and raised rib markings on upper road

Edge markings, raised rib markings (sometimes called "rumble strips") and reflective road studs (sometimes called "cats eyes") on the nearside edge of a major road alert drivers to their position. They should help to reduce the risk of vehicles leaving the nearside of major roads. There is some evidence that adequate, well-maintained raised rib markings can be particularly effective in overcoming run-off accidents where fatigue is a factor. However, assessors need to check their condition.

Note: Assessors should notify the highway authority of a score of 4 for early action, regardless of the perceived risk at the location based on the total score from all factors.

f11: Combined volume of road traffic on both carriageways of upper road

Heavy road traffic has been shown to increase the likelihood of a RTA. We measure traffic flow for major high-speed roads with high volumes of traffic in vehicles per day (vpd). On average HGVs make up about 10 percent of the traffic on motorways and all-purpose trunk roads and are involved in about 7 per cent of RTAs. However, the mix of traffic may add to the risk of vehicle incursion, particularly in relation to containment (see f1: upper road

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approach containment). Assessors should increase the score by one band if HGVs form 12 percent or more of total traffic.

B5 Factors: Rail under Road

f12: Permissible line speed and track alignment

We consider this to be important because derailments are more likely on high-speed routes. We have included the curve factor due to the increased chance of derailment on curves, and the reduced braking distance if the curve obscures the vehicle and/or debris on the track from the train driver's view.

Scoring reflects the increased chance of derailment with increased speed, or track curvature, and also that the consequences of the event can increase with speed.

For bridges carrying single carriageway roads, on routes with more than two tracks and where the vehicle parapet resilience in factor 8 scores 2 or less, it is considered that, unless other circumstances indicate otherwise, assessors should only consider the speed of the outer lines. The assumption is that the parapets would contain any crashed vehicle and only the outer tracks would be affected.

The operating speed categories allow assessors to use the model for the Channel Tunnel Rail Link and other high-speed routes, and where speed enhancement schemes are being considered.

Details of line speeds are available from the railway infrastructure authority. This may be for example Network Rail (Scotland), Strathclyde Partnership for Transport, a preserved railway operator or other infrastructure authority.

The site inspection will establish the existence of curvature.

f13: Type of rail traffic

The type of rail traffic can affect the severity of a railway incident following a RTA in a number of ways. The five categories used are a development of work to assess the risk from signals passed at danger (SPADS). This includes the likelihood of derailment and the crash resistance of different rolling stock types.

Though a route may be considered to be used primarily by one of the lower risk categories below, if more than five higher risk trains use the route each day, assessors should include it in the higher scoring group. For example, the East Coast Mainline north of York, is principally a loco hauled passenger route for high speed trains and IC225s, but it also carries sliding door Sprinters and some dangerous goods traffic, so it scores 5.

For bridges carrying single carriageway roads, if f8 (vehicle parapet resilience) scores 2 or less, score f13 on the basis of outermost tracks of a multi-track railway



Score 1 for freight only routes, not carrying dangerous goods such as petrol. These are considered the least risk, as generally there is a reduced chance of derailment. Also substantially fewer casualties are possible.

Score 3 for loco hauled passenger trains, to include push-pull services such as high speed trains and IC225s and similar. These have a reduced risk of derailment, as they are loco hauled and have better crash resistance than lighter rolling stock. The possible number of injuries, however, increases the risk.

Score 5 for sliding door multiple units (max speed 100mph), and/or dangerous goods freight trains. Modern diesel and electric sliding door multiple units (Sprinters, EMU's) and trains carrying dangerous goods increase risk. This is due to the high number possible casualties following any explosion or fire.

Score 7 for slam door multiple units and sliding door multiple units (maximum speed greater than 100mph). This is because older slam door trains have less structural integrity than modern ones and passengers in the leading vehicles of modern higher speed multiple units are at greater risk of death or injury.

Score 11 for light rail. Lightweight passenger trains, as operated by NEXUS (Tyne & Wear Metro) are at greatest risk. This is due to the high number of possible casualties and the increased chance of derailment of a light train, when compared with a conventional multiple unit or loco hauled service.

Light rail does not include preserved railways operating under a Light Railway Order. You should assess these against the types of vehicle they normally operate.

The railway infrastructure controller will confirm the types of traffic likely to use a route.

f14: Volume of rail traffic

The more trains use a route, then obviously the greater the chance of one being involved in the aftermath of a RTA. The railway infrastructure authority will provide usage figures for a particular route.

Network Rail will provide figures from its NETRAFF system. NETRAFF will give information for each track at a location, split into passenger/freight movements. Assessors should first score the total for the location, even at multi-track locations.

Network Rail will provide figures from its NETRAFF system. NETRAFF will give information for each track at a location, split into passenger/freight movements. Assessors should first score the total for the location.

This also applies to bridges over single carriageway roads at multi-track sites, where the assessor is only looking at the outer tracks in factor 12, due to acceptable parapet containment in factor 8. The information by track, split into passenger/freight movements, may be useful later, when carrying out a more detailed risk assessment



B6 Factors: Road under Road

f12: Actual speed of traffic on lower road

The higher the traffic speeds on the lower roads the greater the likelihood and consequences of an accident. The fastest lower road drivers will have less time to react to, and avoid, a hazard ahead. In addition, the faster the vehicle is travelling at impact, the greater the kinetic energy on impact. If possible, assessors should use actual speeds taken from site measurements. If these are not available, they should estimate the mean speed of all traffic at medium traffic density and note it on the scoring sheet. Assessors should consider traffic density when measuring traffic speed, as these two factors can be interdependent, producing an unreliable figure.

f13: Site specific hazards increasing consequences of event on lower road

Assessors should consider anything within a 100m zone of influence (100m beyond each end of the bridge parapet) that may pose additional hazards. These include, but are not limited to, the presence of:

- pedestrians, especially if stationary (e.g. at bus stops or crossing);
- narrow road width and/or verge width (inability to avoid a vehicle blocking the road);
- poor or no lighting, particularly with low bridges;
- reduced sight lines (e.g. bends, vegetation);
- adjacent land use (e.g. housing, schools); and
- queuing traffic (traffic signals, junctions).

Score 1 for sites with no site specific hazards on the lower road. For sites with site specific hazards, a doubling of risk is assumed for 2-way roads because of the increased likelihood of more vehicles and casualties being involved.

Score 3 for a 1-way lower road (or 5 for a 2-way lower road) with a single site specific hazard.

Score 5 for a 1-way lower road (or 7 for a 2-way lower road) with two site specific hazards.

Score 7 for a 1-way lower road (or 9 for a 2-way lower road) with queuing or with 3 or more site specific hazards. These should include sites which commonly have pedestrian or vehicle queuing zone of influence around the bridge.

f14: Combined Volume of road traffic on both carriageways of lower road

The greater the volume of traffic on the lower road the harder it will be for vehicles to avoid a vehicle or debris falling from the road above and the greater the number of vehicles (and so casualties) to be at risk of involvement in the accident. As for f11, we measure traffic flow in vehicles per day (vpd). On average HGVs make up about 10 percent of the traffic on motorways and all-purpose trunk roads and are involved in about 7 per cent of RTAs. (Considering all roads, HGVs make up about 6 per cent of the traffic and are involved in about 6 per cent of RTAs.) The mix of traffic may add to the risk of the consequences so



assessors should increase the score by one band if HGVs form 12 per cent or more of total traffic.

B7 Incursion risk ranking tables

Road-Rail and Road-Road incursion risk ranking tables are provided for the following four situations:

•	Table B1	Single carriageway over Rail (Sections B3 and B5 for guidance)										
•	Table B2	Motorway/dual carriageway over Rail (Sections B4 and B5 for guidance)										
•	Table B3	Single carriageway over Road (Sections B3 and B6 for guidance)										
•	Table B4	Motorway/dual carriageway over Road (Sections B4 and B6 for										
		guidance)										

These inter-relationships are also shown in the following matrix:

INFRASTRUCTURE	INFRASTRUCTURE OVER						
UNDER	SINGLE CARRIAGEWAY Section B3 (f1 to f11)	MOTORWAY/DUAL C'WAY Section B4 (f1 to f11)					
RAILWAY Section B5 (f12 to f14)	Table B1	Table B2					
TRUNK ROAD Section B6 (f12 to f14)	Table B3	Table B4					



Table B1: Single carriageway over rail incursion risk ranking (DfT form 1a)

Factor	Options	Score	Factor	Options	Score
f1	Road Approach Containment		f8	Vehicle Parapet Resilience	
(See	Score 1 for acceptable (safety fence and/or heavily wooded side approaches, buildings or brick			Score 1 for Very High Containment (H4a) parapet or welded steel half through type	
Note A)	wall thicker than 450)			Score 2 for Normal Containment (N2) parapet or riveted steel/wrought iron half through type	
	Score 12 for inadequate (imperfect fencing and/or medium/lightly wooded approaches, 225			Score 5 for 450mm brickwork/masonry parapet	
	thick brick wall)			Score 7 for 340mm brickwork/masonry parapet	
	Score 24 for non-existent (No fencing, or only post & rail/wire, no significant vegetation)			Score11 for cast iron or corrugated sheet parapet	
f2	Road Alignment (Horizontal)		f9	Road Verges and Footpaths	
	Score 1 for straight road with at least 7.3m carriageway			Score 1 for at least 2m both sides	
	Score 3 for straight less than 7.3m carriageway or curved at least 7.3m carriageway			Score 2 for at least 1m both sides	
	Score 7 for curved road less than 7.3m carriageway			Score 3 for one or both verges less than 1m	
	Score 10 for reverse curves less than 7.3m carriageway			-	
f3	Road Alignment (Vertical)		f10	Road Signage/Carriageway Markings	
	Score 1 for level or constant grade		(See	Score 1 for signage/markings fit for purpose and clearly visible, or not needed	
	Score 2 for slight hump back		Note D)	Score 4 for unfit, non-existent or obscured signage/markings, where considered to be required	
	Score 3 for hump back where vehicles are inter-visible		,		
	Score 5 for hump back where vehicles are not inter-visible				
f4	Actual Speed of Approaching Road Traffic		f11	Volume of Road Traffic	
	Score 1 for <10mph		(See	Score 1 for 0 to 10 HGVs per day (generally green lane or farm access)	
	Score 3 for <30mph		Note E)	Score 2 for 11 to 100 HGVs per day (generally unclassified)	
	Score 5 for <50mph		,	Score 3 for 101 to 500 HGVs per day (generally C or B class)	
	Score 7 for <70mph			Score 4 for 501 to 1,000 HGVs per day (generally 'Other Strategic' roads)	
	Score 9 for >70mph			Score 5 for Over 1,000 HGVs per day (generally 'Primary Routes')	
f5	Site Topography		f12	Permissible Line Speed and Track Alignment	
	Score 1 if vehicle/debris very unlikely to foul track		(See	Score 1 for straight track up to 45mph	
	Score 4 if vehicle/debris unlikely to foul track		Note F)	Score 4 for straight track up to 75mph or curved up to 45mph	
	Score 6 if vehicle/debris can be reasonably expected to foul track		110101)	Score 8 for straight track up to 90mph or curved up to 75mph	
	Score 8 if vehicle/debris likely to foul track			Score 12 for straight track up to 100mph or curved up to 90mph	
	Score 10 if vehicle/debris very likely to foul track			Score 16 for straight track up to 125mph or curved up to 100mph	
	costs to in tollisionable toly intoly to loar data.			Score 20 for straight track up to 140mph or curved up to 125mph	
				Score 24 for straight track above 140mph or curved above 125mph	
f6	Site Specific Hazards Increasing Likelihood of RTA on Upper road	-	f13	Type of Rail Traffic	
(See	Score 1 for no obvious hazards		(See	Score 1 for Non-Dangerous Goods Freight	
Note B)	Score 5 for single site specific hazard		Note G)	Score 3 for Loco-Hauled Stock	
Note B)	Score 9 for multiple minor hazards, or single major hazard (e.g. school, hospital or major		14010 ()	Score 5 for Sliding Door Multiple Units (up to 100mph) or Dangerous Goods Freight	
	factory access)			Score 7 for Slam Door Multiple Unit or Sliding Door Multiple Units (over 100mph)	
	lationy access,			Score 11 for Light Rail (see definition in guidance notes)	
f7	Site Specific Hazards Increasing Consequences of Event (between Upper and Lower		f14	Volume of Rail Traffic	
(See	road)		(See	Score 1 for seldom used route (fewer than 500 trains per year)	
Note C)	Score 1 for no obvious hazards		Note H)	Score 3 for lightly used route (501 to 3,000 trains per year)	
Note C)	Score 3 for single site specific hazard		Note 11)	Score 5 for medium used route (3,001 to 10,000 trains per year)	
	Score 5 for multiple site specific hazards and/or Highway infrastructure likely to increase			Score 8 for heavily used route (10,001 to 50,000 trains per year)	
	severity of an incident.			Score 12 for very heavily used route (10,001 to 30,000 trains per year)	
Note A	Score f1 on the basis of the corner of the bridge with the least containment during stage 1 or for	cook	Note D	If Score =4 sign/road marking deficiencies to be brought to attention of Highway Engineer.	TOTAL
Note A	corner during the detailed stage 2 assessment				IOTAL
Note B	Site specific hazards increasing the likelihood of an RTA include the following features in proxin bridge: farm access, road junction, private driveway, lay-by, bus stop, school, hospital, etc.	nity to the	Note E	Equivalent traffic flows for all vehicle types may be substituted, depending upon the units of measurement used by the relevant highway authority.	
Note C	Site specific hazards increasing the consequences of the event include the following features in	proximitv	Note F	If f8 scores 2 or less, score f12 on the basis of outermost tracks of a multi-track railway.	
	to the bridge: exposed gas or chemical pipelines, etc. Railway infrastructure likely to increase so			If f8 scores 2 or less, score f13 on the basis of outermost tracks of a multi-track railway.	
	incident to include pointwork, platforms, bridge piers and abutments and tunnel portals etc within			Volume of rail traffic to be provided by Railway Infrastructure Controller, see guidance notes.	
	mile) of structure.	(. 1010 11	Totaline of the second of the	1



Table B2: Motorway and dual carriageway over rail incursion risk ranking (DfT form 1b)

ı abı	e B2: Motorway and dual carriageway over rail incursion risk ranking	g (Df I	torm	10)	
actor	Options	Score	Factor	Options	Score
See lote A)	Road Approach Containment Score 1 for Very High Containment (H4a) vehicle restraint system (safety barrier or extended vehicle parapet etc.) of adequate length. Score 6 for Normal Containment (N2) vehicle restraint system of adequate length or compliant with "length of need". Score 12 for sub-standard, defective or damaged or inadequate length approach safety barriers (See Note A) Score 24 for non-existent or significantly sub-standard vehicle restraint system. Road Alignment (Horizontal & Vertical)		f8	Vehicle Parapet Resilience Score 1 for Very High Containment (H4a) vehicle parapet or equivalent Score 2 for a Normal Containment (N2) parapet (of either 1.25 or 1.5 m height) or a sub-standard parapet protected by a normal containment safety barrier Score 3 for a Normal Containment (N2) parapet (of 1 m height) Score 5 for an unprotected 450mm brickwork/masonry vehicle parapet Score 7 for an unprotected 340mm brickwork/masonry vehicle parapet Score11 for an unprotected defective or sub-standard vehicle parapet Hard Shoulders, Edge Strips, Road Verges and Footpaths	
	Score 1 for full standard sight stopping distance (ssd), full width lanes, straight & constant grade Score 3 for full standard ssd, some curves and undulations but standard horizontal and vertical alignments Score 7 for sub-standard ssd or narrow, sub-standard vertical and horizontal alignments			Score 1 for full width hard shoulder (>3.0m) and 1.5m or greater verge Score 2 for reduced hard shoulder (3.0m<2.5m) or 1m edge strip and 1.5m or greater verge/footpath measured at the narrowest point Score 3 for narrow hard shoulder (< 2.5m) or edge strip and verge/footpath less than 2m measured at the narrowest point	
3	Sleep-Related Vehicle Accidents Score 1 for no obvious risk factor Score 3 for site on featureless rural road with the minimal services and/or minimal distractions for drivers at the side of the road Score 5 for a bridge on a sweeping right hand bend, sweeping left hand bend with no central reserve safety barriers or a site at the end of a long route (e.g. eastbound of eastern end of M20) Score 9 for a combination of any of the above factors		f10 (See Note D)	Carriageway Markings Score 1 for edge markings, rumble strips and "cats eyes" in accordance with current standards Score 4 for non-existent, inadequate or obscured markings, worn, buried or over painted rumble strips at a location where considered to be required	
ı	Actual Speed Of Approaching Traffic Score 1 for 50 – 60 Score 3 for 61 – 70 Score 6 for > 70		f11 (See Note E)	Combined Volume of Road Traffic on both Carriageways Score 1 for < 20,000 vehicles per day (vpd) Score 2 for 20,000 - 40,000 vpd Score 3 for 40,000 - 60,000 vpd Score 5 for 61,000 - 120,000 vpd Score 8 for Over 120,000 vpd	
5	Site Topography Score 1 if vehicle/debris very unlikely to foul track from the bridge approach Score 4 if vehicle/debris unlikely to foul track from the bridge approach Score 6 if vehicle/debris can be reasonably expected to foul track from the bridge approach Score 8 if vehicle/debris likely to foul track from the bridge approach Score 10 if vehicle/debris very likely to foul track from the bridge approach		f12 (See Note F)	Permissible Line Speed and Track Alignment Score 1 for straight track up to 45mph Score 4 for straight track up to 75mph or curved up to 45mph Score 8 for straight track up to 90mph or curved up to 75mph Score 12 for straight track up to 100mph or curved up to 90mph Score 16 for straight track up to 125mph or curved up to 100mph Score 20 for straight track up to 140mph or curved up to 125mph Score 24 for straight track above 140mph or curved above 125mph	
See ote B)	Site Specific Hazards Increasing Likelihood of RTA Score 1 for no obvious hazards Score 5 for single site specific hazard Score 7 for multiple minor hazards, or single major hazard (e.g. junctions, steep slopes, sharp bends) Score 9 for multiple major hazards		f13	Type of Rail Traffic Score 1 for Non-Dangerous Goods Freight Score 3 for Loco-Hauled Stock Score 5 for Sliding Door Multiple Units (up to 100mph) or Dangerous Goods Freight Score 7 for Slam Door Multiple Unit or Sliding Door Multiple Units (over 100mph) Score 11 for Light Rail (see definition in guidance notes)	
,	Site Specific Hazards Increasing Consequences of Event Score 1 for no obvious hazards Score 3 for single site specific hazard Score 5 for multiple site specific hazards and/or Railway infrastructure likely to increase severity of an incident.		f14	Volume of Rail Traffic Score 1 for seldom used route (fewer than 500 trains per year) Score 3 for lightly used route (501 to 3,000 trains per year) Score 5 for medium used route (3,001 to 10,000 trains per year) Score 8 for heavily used route (10,001 to 50,000 trains per year) Score 12 for very heavily used route (more than 50,000 trains per year)	
	This factor is to be considered in conjunction with f5 Site Topography to determine the "length of need". Site specific hazards increasing the likelihood of an RTA include the following features in proximity to the bridge: interchange, road junction, lay-by, emergency service vehicle recesses, lane drops and no hard shoulder etc. Con should be given to increasing the score by two if there is no adequate carriageway lighting.	sideration	Note D Note E	If Score = 4 road marking deficiencies to be brought to attention of maintaining authority The percentage of HGVs on major roads is typically about 10%. Assessors should increase the score by one band if HGVs form 12% or more of the total traffic.	TOTA
Note C	Site specific hazards increasing the consequences of the event include the following features in proximity to the brexposed gas or chemical pipelines, etc. Railway infrastructure likely to increase severity of incident to include poin platforms, bridge piers and abutments and tunnel portals etc within 800m (1/2 mile) of structure.		Note F	Line speed, volume and type of rail traffic to be provided by Railway Infrastructure Controller, see guidance notes.	

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Table B3: Single carriageway over road incursion risk ranking (from DfT and TRL forms)

actor	Options	Score	Factor	Options	Score
	Upper Road Approach Containment		f8	Vehicle Parapet Resilience on Upper Road	
ee	Score 1 for acceptable (safety fence and/or heavily wooded side approaches, buildings or brick wall			Score 1 for Very High Containment (H4a) parapet or welded steel half through type	
	thicker than 450)			Score 2 for Normal Containment (N2) parapet or riveted steel/wrought iron half through type	
,	Score 12 for inadequate (imperfect fencing and/or medium/lightly wooded approaches, 225 thick brick			Score 5 for 450mm brickwork/masonry parapet	
	wall)			Score 7 for 340mm brickwork/masonry parapet	
	Score 24 for non-existent (No fencing, or only post & rail/wire, no significant vegetation)			Score11 for cast iron or corrugated sheet parapet	
	Upper Road Alignment (Horizontal)		f9	Road Verges and Footpaths on Upper Road	
	Opper Road Alignment (norizontal)		19		
	Score 1 for straight road with at least 7.3m carriageway			Score 1 for at least 2m both sides	
	Score 3 for straight less than 7.3m carriageway or curved at least 7.3m carriageway			Score 2 for at least 1m both sides	
	Score 7 for curved road less than 7.3m carriageway			Score 3 for one or both verges less than 1m	
	Score 10 for reverse curves less than 7.3m carriageway				
	Upper Road Alignment (Vertical)		f10	Road Signage/Carriageway Markings on Upper Road	
	Score 1 for level or constant grade		(See	Score 1 for signage/markings fit for purpose and clearly visible, or not needed	
	Score 2 for slight hump back		Note D)	Score 4 for unfit, non-existent or obscured signage/markings, where considered to be required	
	Score 3 for hump back where vehicles are inter-visible		,		
	Score 5 for hump back where vehicles are not inter-visible				
	Actual Speed of Approaching Road Traffic on Upper road	1	f11	Volume of Road Traffic on Upper Road	
	Score 1 for <10mph		(See	Score 1 for 0 to 10 HGVs per day (generally green lane or farm access)	
	Score 3 for <30mph		Note E)	Score 2 for 11 to 100 HGVs per day (generally unclassified)	
	Score 5 for <50mph		Note L)	Score 3 for 101 to 500 HGVs per day (generally disclassified)	
	Score 7 for <70mph			Score 4 for 501 to 1,000 HGVs per day (generally 'Other Strategic' roads)	
	Score 9 for >70mph			Score 5 for Over 1,000 HGVs per day (generally 'Primary Routes')	
	Site Topography		f12	Actual Speed of Traffic on Lower Road	
	Score 1 if vehicle/debris very unlikely to foul lower road			Score 1 for < 10mph	
	Score 4 if vehicle/debris unlikely to foul lower road			Score 4 for < 30mph	
	Score 6 if vehicle/debris can be reasonably expected to foul lower road			Score 8 for < 50mph	
	Score 8 if vehicle/debris likely to foul lower road			Score 10 for < 70mph	
	Score 10 if vehicle/debris very likely to foul lower road			Score 12 for > 70mph	
	Site Specific Hazards Increasing Likelihood of RTA		f13	Site Specific Hazards Increasing Consequences of Event on Lower Road	
ee	Score 1 for no obvious hazards		(See	One-way roads Two-way roads	
	Score 5 for single site specific hazard		Note G)	No hazards Score 1 Score 1	
ne b)			Note G)		
	Score 9 for multiple minor hazards, or single major hazard (e.g. school, hospital or major factory access)				
				Two hazards Score 5 Score 7	
				3 or more hazards/queuing Score 7 Score 9	
	Site Specific Hazards Increasing Consequences of Event (between Upper and Lower Road)		f14	Combined Volume of Road Traffic on both Carriageways of Lower Road	
ee	Score 1 for no obvious hazards		(See	Score 1 for < 20,000 vehicles per day (vpd)	
ote C)	Score 3 for single site specific hazard		Note F)	Score 5 for 20,000 - 40,000 vpd	
	Score 5 for multiple site specific hazards and/or lower road infrastructure likely to increase severity of an			Score 7 for 40,000 - 60,000 vpd	
	incident.			Score 9 for 61,000 - 120,000 vpd	
				Score 11 for Over 120,000 vpd	
ote A	Score f1 on the basis of the corner of the bridge with the least containment during stage 1 or for each co	rner	Note D	If Score =4 sign/road marking deficiencies to be brought to attention of Highway Engineer.	TOT
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	during the detailed stage 2 assessment	11101	Note E	Equivalent traffic flows for all vehicle types may be substituted, depending upon the units of	10.7
	during the detailed stage 2 assessment		Note E		
				measurement used by the relevant highway authority.	
ote B	Site specific hazards increasing the likelihood of an RTA include the following features in proximity to the	bridge:	Note F	The percentage of HGVs on major roads is typically about 10%. Assessors should increase the score by	/
	farm access, road junction, private driveway, lay-by, bus stop, school, hospital, etc.			one band if HGVs form 12% or more of the total traffic.	1
ote C	Site specific hazards increasing the consequences of the event include the following features in proximit	v to the	Note G	The hazards on the lower road leading to increased consequences could include the presence of	
	bridge: exposed gas or chemical pipelines, etc. Highway infrastructure likely to increase severity of incide			pedestrians, road and/or verge width (inability to avoid a vehicle blocking the road), poor or no lighting,	1
	include bridge piers, abutments and tunnel portals etc within 800m (1/2 mile) of structure.	שוו נט		reduced sight lines (e.g. bends or vegetation) and adjacent land use (e.g. housing, schools). likelihood of	£
	include bridge piers, abutifierits and turiner portais etc within 600m (1/2 mile) of structure.				"
				queues, etc.	1



Table B4: Motorway and dual carriageway over road incursion risk ranking (TRL fig 2.1)

actor		Score	Factor		Score
1	Upper Road Approach Containment		f8	Vehicle Parapet Resilience on Upper Road	
See	Score 1 for Very High Containment (H4a) vehicle restraint system (safety barrier or extended vehicle parapet etc.)			Score 1 for Very High Containment (H4a) vehicle parapet or equivalent	
ote A)	of adequate length.			Score 2 for a Normal Containment (N2) parapet (of either 1.25 or 1.5 m height) or a sub-standard	
,	Score 6 for Normal Containment (N2) vehicle restraint system of adequate length or compliant with "length of			parapet protected by a normal containment safety barrier	
	need".			Score 3 for a Normal Containment (N2) parapet (of 1 m height)	
	Score 12 for sub-standard, defective or damaged or inadequate length approach safety barriers (See Note A)			Score 5 for an unprotected 450mm brickwork/masonry vehicle parapet	
	Score 24 for non-existent or significantly sub-standard vehicle restraint system.			Score 7 for an unprotected 340mm brickwork/masonry vehicle parapet	
	Score 24 for non-existent or significantly sub-standard vernole restraint system.			Score11 for an unprotected defective or sub-standard vehicle parapet	
2	Upper Road Alignment (Horizontal & Vertical)		f9		
2			19	Hard Shoulders, Edge Strips, Road Verges and Footpaths on Upper Road	
	Score 1 for full standard sight stopping distance (ssd), full width lanes, straight & constant grade			Score 1 for full width hard shoulder (>3.0m) and 1.5m or greater verge	
	Score 3 for full standard ssd, some curves and undulations but standard horizontal and vertical alignments			Score 2 for reduced hard shoulder (3.0m<2.5m) or 1m edge strip and 1.5m or greater	
	Score 7 for sub-standard ssd or narrow, sub-standard vertical and horizontal alignments			verge/footpath measured at the narrowest point	
				Score 3 for narrow hard shoulder (< 2.5m) or edge strip and verge/footpath less than 2m	
				measured at the narrowest point	
3	Sleep-Related Vehicle Accidents on Upper Road		f10	Carriageway Markings on Upper Roads	
	Score 1 for no obvious risk factor		(See	Score 1 for edge markings, rumble strips and "cats eyes" in accordance with current standards	
	Score 3 for site on featureless rural road with the minimal services and/or minimal distractions for drivers at the		Note D)	Score 4 for non-existent, inadequate or obscured markings, worn, buried or over painted rumble	
	side of the road		. 1010 27	strips at a location where considered to be required	
	Score 5 for a bridge on a sweeping right hand bend, sweeping left hand bend with no central reserve safety			Supplied to a social supplied to a social so	
	barriers or a site at the end of a long route (e.g. eastbound of eastern end of M20)				
	Score 9 for a combination of any of the above factors				
4			64.4		
+	Actual Speed Of Approaching Traffic on Upper Road		f11	Combined Volume of Road Traffic on both Carriageways of Upper Road	
	Score 1 for 50 – 60		(See	Score 1 for < 20,000 vehicles per day (vpd)	
	Score 3 for 61 – 70		Note E)	Score 2 for 20,000 - 40,000 vpd	
	Score 6 for > 70			Score 3 for 40,000 - 60,000 vpd	
				Score 5 for 61,000 - 120,000 vpd	
				Score 8 for Over 120,000 vpd	
5	Site Topography		f12	Actual Speed of Traffic on Lower Road	
	Score 1 if vehicle/debris very unlikely to foul lower road from the bridge approach			Score 1 for < 10mph	
	Score 4 if vehicle/debris unlikely to foul lower road from the bridge approach			Score 4 for < 30mph	
	Score 6 if vehicle/debris can be reasonably expected to foul lower road from the bridge approach			Score 8 for < 50mph	
	Score 8 if vehicle/debris likely to foul lower road from the bridge approach			Score 10 for < 70mph	
	Score 10 if vehicle/debris very likely to foul lower road from the bridge approach			Score 12 for > 70mph	
6	Site Specific Hazards Increasing Likelihood of RTA on Upper Road		£4.0	Site Specific Hazards Increasing Consequences of Event on Lower Road	
			f13		
See	Score 1 for no obvious hazards		(See	One-way roads Two-way roads	
Note B)	Score 5 for single site specific hazard		Note F)	No hazards Score 1 Score 1	
	Score 7 for multiple minor hazards, or single major hazard (e.g. junctions, steep slopes, sharp bends)			Single hazard Score 3 Score 5	
	Score 9 for multiple major hazards			Two hazards Score 5 Score 7	
				3 or more hazards/queuing Score 7 Score 9	
7	Site Specific Hazards Increasing Consequences of Event (between Upper and Lower Road)		f14	Combined Volume of Road Traffic on both Carriageways of Lower Road	
See	Score 1 for no obvious hazards		(See	Score 1 for < 20,000 vehicles per day (vpd)	
	Score 3 for single site specific hazard		Note E)	Score 5 for 20,000 - 40,000 vpd	
.0.0 0,	Score 5 for multiple site specific hazards and/or lower road infrastructure likely to increase severity of an incident.			Score 7 for 40.000 - 60.000 vpd	
	been a for margine site specific nazaras and or rower road initiastracture likely to initiase severity of an initiastra.			Score 9 for 61,000 - 120,000 vpd	
				Score 11 for Over 120,000 vpd	
1-4- ^	This factor is to be approximated in accionstical with 65 City T	<u> </u>	Nation D		TOT4:
	This factor is to be considered in conjunction with f5 Site Topography to determine the "length of need".		Note D	If Score = 4 road marking deficiencies to be brought to attention of maintaining authority	TOTAL
Note B	Site specific hazards increasing the likelihood of an RTA include the following features in proximity to the bridge:		Note E	The percentage of HGVs on major roads is typically about 10%. Assessors should increase the	
	interchange, road junction, lay-by, emergency service vehicle recesses, lane drops and no hard shoulder etc. Con-	sideratior)	score by one band if HGVs form 12% or more of the total traffic.	
	should be given to increasing the score by two if there is no adequate carriageway lighting.		Note F	The hazards on the lower road leading to increased consequences could include the presence of	1
	Site specific hazards increasing the consequences of the event include the following features in proximity to the bri	idae.		pedestrians, road and/or verge width (inability to avoid a vehicle blocking the road), poor or no	
IOIE C	exposed gas or chemical pipelines, etc. Highway infrastructure likely to increase severity of incident to include brid			lighting, reduced sight lines (e.g. bends or vegetation) and adjacent land use (e.g. housing,	
		ge piers,		schools). likelihood of queues, etc.	
	abutments and tunnel portals etc within 800m (1/2 mile) of structure.				



Appendix C: Identification of Substandard BACO Parapets

- **C1** Following the adoption of BS 6779: Part 1 1992, a series of tests were undertaken on BACO normal containment parapets. Consultants were then commissioned by the HA to provide an independent review of the testing.
- C2 The conclusions reached were that the normal containment BACO 300/400 series parapets (without RF 158/01B modifications) do not, in many respects, meet the normal containment standards of BS 6779-1, but do meet the requisite standards for low containment systems. BACO low containment parapets were not tested, but the review concluded that it is likely, based on the evidence of testing on normal containment parapets, that low containment parapets of similar design would not meet the requirements of BS 6779-1.

(Note that the designations "normal containment" and "low Containment" used in this Appendix when relating to the substandard BACO parapets relate to the BS 6779 containment classes.)

- C3 The retesting of BACO parapets following the adoption of BS 6779: Part 1 1992 had shown that a number of types do not comply with the standard. These parapets are ones supplied prior to 1994 and are:
 - a) Normal containment parapets Series 300 and 400, P1(113), P2(113) and P5;
 - b) Low containment parapets P2(80).

The only exception to the above is in the parapet design which uses vertical posts supplied from January 1988 and with water cooled (as opposed to pre-1986 air cooled) extrusions. These may be satisfactorily modified in accordance with Amendment No 1: December 1993 to BS 6779: Part 1:1992. Any BACO 300/400 Series parapets installed after 31 March 1993 should have been modified either during fabrication or on site prior to acceptance.

- Parapets with vertical posts and manufactured entirely from water cooled alloy may be modified in-situ in accordance with Amendment No 1: December 1993 to BS 6779: Part 1: 1992 as an alternative to replacement. The modification consists of cutting slots in the rear of the posts and fitting additional post to rail clips. Modification is acceptable on technical grounds as an alternative to replacement provided the parapet is in good condition. However, as it is often difficult to provide the slots in the posts without removing them from the structure. Consequently, the overall cost of modification may be similar to full parapet replacement.
- C5 Despite various attempted modifications to the posts and post-rail connections and further retesting, it had not proven possible to find a practical way of modifying the substandard designs to make them compliant with BS 6779-1.

There are two basic configurations for the 300/400 Series:

- Parapets with inclined posts angled towards the traffic face.
- Parapets with vertical posts



Appendix D: Assessment of Parapet Supporting Members

D1 Background

This Appendix provides criteria for the assessment of parapet supporting members relating to the local effects and global effects of vehicle collision loading. These assessment requirements differ from the design requirements of clauses 6.7.1 and 6.7.2 of BD 37/01, and partially supersede clause 4.46 of TD 19/06.

D2 Local Effects of Vehicle Collision

- **D2.1** A fundamental principle in the design of new structures is that impact destruction of a parapet does not cause damage to parapet supporting members. This principle ensures that impact destructed parapets can be replaced relatively readily.
- **D2.2** For the assessment or upgrading of parapets to existing structures, the 'do-nothing' option is generally preferred. This option accepts the impact damage to the supporting structure when it occurs and repairs would then be undertaken, preferably at the same time as replacing/repairing the parapet. Therefore the assessment of parapet supporting members should be governed by the absolute minimum strength requirement, covered in section D3.
- **D2.3** In exceptional cases where damage to the supporting member could lead to global consequence (i.e., collapse of a bridge, or full closure of a highway bridge in the period before repairs are completed), the assessment of parapet supporting members should be governed by the requirements of clauses 6.7.1 and 6.7.2 of BD 37/01, subject to agreement of the Technical Approval Authority.

D3 Absolute Minimum Strength Assessment Criteria

The absolute minimum strength requirement for a parapet supporting member is the strength necessary to ensure the containment level requirement for the parapet is provided. The relevant assessment criteria are given below:

- Single impact force and force height obtained from table D1. The force is applied normal to the line of the parapet and at a height measured above the level of the supporting member.
- Single wheel load obtained from table D2. The load is applied in a position which produces the most severe effect, and should be distributed over a circular or square contact area, assuming an effective pressure of 1.1 N/mm².
- vfl = 1.00 and vf3 = 1.00 at the ultimate limit state.

Simple methods of assessment tend to yield conservative results. Should an initial simplified assessment indicate member failure, more refined techniques should be considered, subject to agreement with the Technical Approval Authority.



Table D1 Assessment Impact Force (kN) versus Dynamic Deflection

Containment	Dynamic Deflection of Road Restraint System (m)										Force	
Class	0.00	0.20	0.40	0.60	0.80	1.00	1.20	1.40	1.60	1.80	2.00	Height (m)
N1	69	52	42	35	30	27	24	21	19	18	17	0.60
N2	130	99	79	67	57	50	45	40	37	34	31	0.60
H1	101	87	77	68	62	56	52	48	44	42	39	0.75
H2	139	127	117	108	100	94	88	83	79	74	71	0.75
H4a	329	295	268	245	225	209	195	182	171	162	153	0.90

Notes:

- Dynamic deflection is as defined in Fig 1.1 of TD 19/06.
- Guidance on dynamic deflections for approved parapets may be obtained from the parapet manufacturers or from the Highways Agency's Vehicle Restraints and Risk Management Team.
- 3. For older N1 or N2 containment metal parapets, dynamic deflection may be assumed to be 0.6m.
- 4. Force height is measured above the level of the parapet supporting member.

Table D2 Vertical Wheel Load (kN) versus Containment Class

Containment Class				
N1	N2	H1	H2	H4a
25	25	60	60	100

D4 Global Effects of Vehicle Collision

- **D4.1** Global effects need not be considered for bridges where the superstructure is fully integral with the substructure.
- **D4.2** Normal (N1/N2) and higher containment (H1/H2) parapets and safety barriers do not generally require consideration of global effects, except for H1/H2 containment rigid concrete barriers.
- **D4.3** All very-high containment (H4a) parapets/safety barriers and H1/H2 containment rigid concrete barriers require consideration of the following global assessment criteria:
 - Single 500kN horizontal force. The force is applied at the top of and normal to the line of the parapet, over a length of 3m.
 - yfl = 1.00 and yf3 = 1.00 at the serviceability limit state.
 - yfl = 1.25 and yf3 = 1.00 at the ultimate limit state.

The force should only be considered in relation to possible destabilisation of the structure, typically caused by failure of bearings or other deck restraint features for bridges, and geotechnical failure for retaining walls.

D4.4 Assessment failure of bearings/restraint features should generally be considered acceptable, provided that such failure is not likely to lead to global consequence (i.e., collapse or full closure of a bridge/retaining wall in the period before repairs are completed).